# Kansas Register

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State of Kansas

## Office of the Governor

#### Executive Order No. 20-31 Implementing Phase 1.5 of "Ad Astra: A Plan to Reopen KANSAS"

**WHEREAS**, securing the health, safety, and economic well-being of residents of the State of Kansas is this Administration's top priority;

WHEREAS, Kansas is facing a crisis-the pandemic and public health emergency of COVID-19-resulting in illness, quarantines, school closures, and temporary closure of businesses resulting in lost wages and financial hardship to Kansas citizens;

**WHEREAS,** the United States Departments of Health and Human Services declared a public health emergency for COVID-19 beginning January 27, 2020, with now more than 1,364,000 cases of the illness and more than 82,000 deaths as a result of the illness across the United States;

**WHEREAS**, the World Health Organization declared a pandemic on March 11, 2020;

**WHEREAS**, a State of Disaster Emergency was proclaimed for the State of Kansas on March 12, 2020;

WHEREAS, on March 13, 2020, the President of the United States declared the ongoing COVID-19 pandemic of sufficient severity and magnitude to warrant an emergency declaration for all states, tribes, territories, and the District of Columbia pursuant to Section 50 1 (b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. § 5121-5207 (the "Stafford Act");

WHEREAS, on March 13, 2020, the President of the United States pursuant to Sections 201 and 301 of the National Emergencies Act, 50 U.S.C. § 1601, et seq. and consistent with Section 1135 of the Social Security Act, as amended (42 U.S.C. § 1320b-5), declared a national emergency that the COVID-19 outbreak in the United States constitutes a national emergency beginning March 1, 2020;

WHEREAS, as of this date, in Kansas there have been 7,468 reported positive cases of COVID-19 spread among 84 counties, including 164 deaths;

**WHEREAS,** in order to mitigate the spread of COVID-19, Executive Order 20-15 established the Kansas Essential Function Framework (KEFF).

WHEREAS, in order to mitigate the spread of COVID-19, Executive Order 20-16 established a statewide "stay home" order in conjunction with the Kansas Essential Function Framework;

**WHEREAS**, in order to mitigate the spread of COVID-19, Executive Order 20-25 prohibited mass gatherings of more than 10 individuals subject to certain exceptions;

WHEREAS, the State of Kansas must remain flexible to account for the evolving nature and scope of the unprecedented public health emergency posed by COVID-19, while also simultaneously beginning the process of safely, strategically, and incrementally reopening business and facilitating economic recovery and revitalization; WHEREAS, for the aforementioned and other reasons, and in recognition and furtherance of my responsibility to provide for and ensure the health, safety, security, and welfare of the people of the State of Kansas, I have determined that the evolving public health and economic threats posed by COVID-19 require a proactive approach to both incrementally re-opening businesses and activities while still mitigating the further spread of COVID-19;

WHEREAS, I have announced that Kansas will follow "Ad Astra: A Plan to Reopen KANSAS" to re-open businesses and activities in phases as appropriate after considering key health metrics and other data regarding readiness, risk of resurgence, and threats to the most vulnerable;

**WHEREAS**, the public health metrics identified in "Ad Astra: A Plan to Reopen Kansas" — disease spread, hospital admissions, and deaths as a result of COVID-19— indicate that Kansas is not ready to move to Phase Two; and

WHEREAS, in these challenging times, this Administration will do whatever it can to avoid immediate dangers to the health, safety, and welfare of Kansans, including providing guidance and support for local authorities who are making difficult and important decisions to protect the health and safety of their populations.

**NOW, THEREFORE**, pursuant to the authority vested in me as Governor of the State of Kansas, including the authority granted me by K.S.A 48-924 and K.S.A 48-925, in order to begin the process of safely, strategically, and incrementally reopening businesses and facilitating the economic recovery of Kansas while still mitigating the spread of COVID-19, I hereby direct and order the following during Phase One of "Ad Astra: A Plan to Reopen KANSAS":

- 1. Executive Order 20-29 (Ad Astra Phase One) is rescinded and replaced by this order.
- 2. Mass Gatherings:
  - a. Mass gatherings of more than 10 individuals are prohibited.
    - i. Mass gatherings are defined as instances in which individuals are in one location and are unable to maintain a 6-foot distance between individuals (not including individuals who reside together) with only infrequent or incidental moments of closer proximity.
- 3. <u>Guidance for Individuals</u>: Individuals are strongly encouraged to follow guidance attached to this order.
- 4. <u>Guidance for Employers/Businesses</u>: Employers and businesses are strongly encouraged to follow guidance attached to this order.
- 5. Business Restrictions:
  - a. All businesses not addressed in subparagraph 5.c. or prohibited in subparagraph 5.d. below can open if they comply with the following:
    - i. Maintain at least 6 feet of distance between customers or groups of customers;

(continued)

- 1. Restaurants or dining establishments may meet this requirement by using physical barriers sufficient to prevent virus spread between seated customers or groups of seated customers;
- ii. Follow fundamental cleaning and public health practices detailed on covid.ks.gov; and
- iii. Avoid any instances in which groups of more than 10 individuals are in one location and unable to maintain a 6-foot distance with only infrequent or incidental moments of closer proximity. This does not limit the total occupancy of a business, but requires that businesses limit mass gatherings in areas and instances in which physical distancing cannot be maintained, such as at tables or in entrances, lobbies, break rooms, check-out areas, etc.
- b. All businesses in operation should follow industry-specific guidelines as provided on covid.ks.gov. Following any additional best practices guidance from each business sector is strongly encouraged.
- c. The following businesses may open if they comply in all areas of the business with the requirements of paragraph 5.a. of this order but only to the extent described in this subparagraph:
  - i. Nail salons, barber shops, hair salons, tanning salons, tattoo parlors and other personal service businesses where close contact cannot be avoided may open, but only for pre-scheduled appointments or online check-in.
  - ii. Fitness centers and health clubs may open, but in-person group classes may not occur and locker rooms must be closed except as necessary to use restroom facilities.
- d. The following, unless they are repurposed for use in an essential function under the KEFF as determined under the provisions of paragraph 7 below, shall be closed to the public:
  - i. Bars and night clubs, excluding already operating curbside and carryout services.
  - ii. Casinos (non-tribal)
  - iii. Theaters, museums, and other indoor leisure spaces (trampoline parks, arcades, etc.)
- 6. Education, Activities, and Venue Restrictions:
  - a. Educational Facilities:
    - i. K-12 facilities remain subject to the provisions of EO 20-07 regarding school closures, including the requirement that fewer than 10 students, instructors, or staff be present for normal operations. K-12 facilities should continue to follow the guidelines of the Continuous Learning Plan developed by the Kansas State Department of Education. Districts with facilities in more than one county or city should follow any applicable directives issued by the county and city in which their district office is located.

- ii. Higher education facilities that are closed before May 18th should remain closed for in-person learning or events involving groups of more than 10 individuals present at a time.
- iii. Licensed childcare facilities may continue operations pursuant to state and local regulations.
- b. All activities and venues not addressed in subparagraph 6.c. or prohibited in subparagraph 6.d. below can open if they comply with the following:
  - i. Maintain at least 6 feet of distance between individuals or groups (not including individuals who reside together);
  - ii. Follow fundamental cleaning and public health practices (compliance with any additional sector-specific best practices guidance is strongly encouraged); and
  - iii. Avoid any instances in which groups of more than 10 individuals are in one location and are unable to maintain a 6-foot distance with only infrequent or incidental moments of closer proximity. This does not limit the total occupancy of a facility, but requires that facilities limit mass gatherings in areas and instances in which physical distancing cannot be maintained such as in entrances, lobbies, locker rooms, etc.
- c. The following activities or venues may open but only to the extent described in this subparagraph:
  - i. In-person commencement or graduation ceremonies may occur with no more than 10 individuals in a room, gymnasium, or facility at one time and only if those 10 individuals maintain a 6-foot distance between individuals (not including individuals who reside together) with only infrequent or incidental moments of closer proximity. Outdoor drive-through graduation ceremonies during which no more than 10 individuals are in the same area outside of their vehicles at a time (i.e. school administration, graduate, family members, etc.) are allowed. Individuals who remain within an enclosed motor vehicle do not count toward the maximum number of attendees allowed in the same area.
- d. The following, unless they are repurposed for use in an essential function under the KEFF as determined under the provisions of paragraph 7 below, shall remain closed to the public:
  - i. Community centers;
  - ii. Outdoor and indoor large entertainment venues with capacity of 2,000 or more;
  - iii. Fairs, festivals, carnivals, parades;
  - iv. Swimming pools (other than backyard pools);
  - v. Organized sports facilities, sports tournaments, sports games, and sports practices (meaning no team practices, regardless of location); and
  - vi. Summer camps.

## 7. Essential Functions:

- a. While local governments may implement more restrictive orders or provisions regarding businesses, mass gatherings, or stay-home requirements, local governments must continue to allow the performance of essential functions identified in the Kansas Essential Functions Framework. However, such local orders or provisions may affect or regulate essential functions only so long as they do not significantly disrupt performance of the essential function. The applicable list of essential functions was outlined in Executive Order 20-16 prior to its expiration; while the substantive provisions of that order no longer apply, the KEFF functions listed in Executive Order 20-16 are the essential functions local governments must continue to allow.
- b. During the re-opening phases, whether an individual or organization performs an essential function under the KEFF is a decision left to local governments, but any individual or business with previous confirmation from the State that it performs essential functions under Executive Order 20-16 (prior to its expiration) will continue to have those functions deemed essential.
- 8. If any business, facility, or venue involves or operates more than one activity or function, each activity or function must follow any provisions of this order specifically addressing that activity or function. For example, a community center that includes a fitness center, a pool, and an event space may open the fitness center but may not open the pool or event space (regardless of capacity).
- 9. Nothing in this order shall restrict, limit, or supersede the Secretary of Health and Environment's authority to make isolation, quarantine, or other orders restricting movement as necessary to respond to escalating or worsening conditions in any local jurisdiction.
- 10. Local governments retain authority to issue and enforce equally or more restrictive orders or provisions and retain any authority to issue or enforce isolation or quarantine orders or other orders restricting movement as necessary to respond to escalating or worsening conditions in any local jurisdiction.
- 11. As currently permitted pursuant to state law, law enforcement officers enforcing this order should use their discretion, consult with their legal counsel, and consider the totality of the circumstances as they determine appropriate enforcement actions.
- 12. In order to more accurately track and assess statewide status of COVID-19 cases, private labs conducting testing for COVID-19 shall report both positive and negative tests to the Kansas Department of Health and Environment.
- 13. The Four Tribes of Kansas (Iowa Tribe, Kickapoo Nation, Prairie Band Potawatomie Nation, and Sac & Fox Nation) retain any authority to regulate through their respective tribal councils for the health and welfare of their population.

14. This order should be read in conjunction with other executive orders responding to the COVID-19 pandemic that are still in effect and supersedes any contrary provisions of previous orders.

This document shall be filed with the Secretary of State as Executive Order No. 20-31. It shall become effective as of 12:00 a.m. on May 18, 2020, and remain in force until rescinded or until the statewide State of Disaster Emergency proclaimed on April 30, 2020, relating to COVID-19 expires, whichever is earlier. This order may be extended or modified as circumstances dictate.

## Guidance for Individuals and Employers/Businesses

- 1. <u>Guidance for Individuals</u>:
  - a. Individuals are strongly encouraged to wear cloth masks in public settings as appropriate and especially when using mass transit. Employees should follow industry-specific guidance on mask use in workplaces.
  - b. When in public (e.g. parks, outdoor recreation areas, shopping areas) all individuals (not including individuals who reside together) should maintain a 6-foot distance from others with only infrequent or incidental moments of closer proximity.
  - c. Avoid socializing in person with groups of more than 10 individuals in both indoor and outdoor settings, especially in circumstances that do not allow for a physical distance of 6-feet or more between individuals or groups with only infrequent or incidental moments of closer proximity (e.g., receptions, trade shows).
  - d. All high-risk or vulnerable individuals should continue to stay home except for essential needs.
  - e. Minimize or eliminate non-essential travel and adhere to CDC and KDHE guidelines regarding isolation or quarantine following travel to highrisk areas. Essential travel includes travel for urgent family, medical, and business-related needs as determined by the individual or business.
- 2. Guidance for Employers/Businesses:
  - a. Continue to strongly encourage telework for all employees when possible.
  - b. Avoid gatherings of employees in groups of more than 10 individuals where 6-foot distances between individuals cannot be maintained except for infrequent or incidental moments of closer proximity.
  - c. Gradually phase in employees on-site as possible while maintaining 6 feet between employee workstations.
  - d. Any employees exhibiting symptoms should be required to stay at home and asked to call their health care provider.
  - e. Minimize or eliminate non-essential travel and adhere to CDC and KDHE guidelines regarding isolation or quarantine following travel to high-(continued)

risk areas. Essential travel includes travel for urgent family, medical, and business-related needs as determined by the individual or business.

f. Strongly consider special accommodations for personnel who are members of a vulnerable population.

Dated May 14, 2020.

Laura Kelly Governor

Doc. No. 048158

#### State of Kansas

## Office of the Governor

#### Executive Order No. 20-32 Temporary Relief from Certain Restrictions Concerning Shared Work Programs

**WHEREAS**, securing the health, safety, and economic well-being of residents of the State of Kansas is this Administration's top priority;

WHEREAS, Kansas is facing a crisis—the pandemic and public health emergency of COVID-19—with effects of illness, quarantines, school closures, and temporary closure of businesses resulting in lost wages and financial hardship to Kansas citizens;

**WHEREAS**, the United States Departments of Health and Human Services declared a public health emergency for COVID-19 beginning January 27, 2020, with more than 1,364,000 cases of the illness and more than 82,000 deaths as a result of the illness across the United States;

**WHEREAS**, the World Health Organization declared a pandemic on March 11, 2020;

**WHEREAS**, a State of Disaster Emergency was proclaimed for the State of Kansas on March 12, 2020;

WHEREAS, on March 13, 2020, the President of the United States declared the ongoing COVID-19 a pandemic of sufficient severity and magnitude to warrant an emergency declaration for all states, tribes, territories, and the District of Columbia pursuant to Section 50 l (b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. § 5121-5207 (the "Stafford Act");

WHEREAS, on March 13, 2020, the President of the United States pursuant to Sections 201 and 301 of the National Emergencies Act, 50 U.S.C. § 1601, et seq. and consistent with Section 1135 of the Social Security Act, as amended (42 U.S.C. § 1320b-5), declared a national emergency that the COVID-19 outbreak in the United States constitutes a national emergency beginning March 1, 2020;

WHEREAS, as of this date, there have been over 7,468 positive cases of COVID-19 in Kansas, spread among 84 counties and 164 deaths as a result of the illness;

WHEREAS, the COVID-19 pandemic threatens the stability of local, state, national, and global economies, with the potential to cause layoffs, furloughs, and significant decreases in pay;

**WHEREAS**, economic insecurity due to unemployment is a serious menace to the health, morals, and welfare of the people of Kansas;

WHEREAS, involuntary unemployment of the type occurring because of the COVID-19 pandemic places a serious burden upon not only the unemployed individual but also his or her family and their ongoing wellbeing;

**WHEREAS**, Kansas expresses its commitment to its people to maintain and strengthen access to unemployment insurance;

**WHEREAS**, flexibility with the eligibility and certain other requirements of the employment security law would strengthen the economic security of the people of Kansas during the COVID-19 pandemic;

WHEREAS, under the federal Coronavirus Aid, Relief, and Economic Security ("CARES") Act, the federal government will reimburse 100% of any state unemployment insurance benefits paid through a "short-time" or "shared work" unemployment compensation program; and

WHEREAS, during the COVID-19 pandemic this Administration will do whatever it can to assist Kansans in these challenging times included providing temporary relief from certain unemployment insurance requirements and enabling Kansas to draw down additional federal funds to address the economic effects of the pandemic.

**NOW, THEREFORE**, pursuant to the authority vested in me as Governor of the State of Kansas, including the authority granted me by K.S.A 48-924 and K.S.A 48-925, in order to mitigate the effects of the spread of COVID-19, I hereby direct and order the following:

- 1. The provision in K.S.A. 44-757(d)(8) prohibiting a contributing employer that is a negative account employer as defined by K.S.A. 44-710a(d), and amendments thereto, from participating in a shared work plan is suspended for the limited purpose of allowing such employers, their employees, and the State to participate in the short-time compensation program under Section 2108 of the CARES Act.
- 2. Other than as provided in paragraph 1, above, this order does not alter other laws, regulations, or rules relating to the requirements in K.S.A. 44-757(d) for the Secretary of Labor to approve a shared work plan.

This document shall be filed with the Secretary of State as Executive Order No. 20-32. It shall become effective immediately and remain in force until rescinded, until May 31, 2020, or until the statewide State of Disaster Emergency proclaimed on April 30, 2020, relating to COVID-19 expires, whichever is earlier.

Dated May 14, 2020.

Laura Kelly Governor

Doc. No. 048159

## \_\_\_\_ Kansas Register .

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REGULATIONS

This index lists in numerical order the new, amended, and revoked administrative regulations and the volume and page number of the *Kansas Register* issue in which more information can be found. Temporary regulations are designated with a (T) in the Action column. This cumulative index supplements the 2009 Volumes of the *Kansas Administrative Regulations* and the 2019 Supplement of the *Kansas Administrative Regulations*. Regulations can also be found at http://www.sos. ks.gov/pubs/pubs\_kar.aspx.

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New

New

New (T)

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#### AGENCY 105: BOARD OF INDIGENTS' DEFENSE SERVICES

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#### AGENCY 109: BOARD OF EMERGENCY MEDICAL SERVICES

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#### AGENCY 111: KANSAS LOTTERY

A complete index listing all regulations filed by the Kansas Lottery from 1988 through 2000 can be found in the Vol. 19, No. 52, December 28, 2000 Kansas Register. A list of regulations filed from 2001 through 2003 can be found in the Vol. 22, No. 52, December 25, 2003 Kansas Register. A list of regulations filed from 2004 through 2005 can be found in the Vol. 24, No. 52, December 29, 2005 Kansas Register. A list of regulations filed from 2006 through 2007 can be found in the Vol. 26, No. 52, December 27, 2007 Kansas Register. A list of regulations filed from 2008 through November 2009 can be found in the Vol. 28, No. 53, December 31, 2009 Kansas Register. A list of regulations filed from December 1, 2009, through December 21, 2011, can be found in the Vol. 30, No. 52, December 29, 2011 Kansas Register. A list of regulations filed from December 22, 2011, through November 6, 2013, can be found in the Vol. 32, No. 52, December 26, 2013 Kansas Register. A list of regulations filed from November 7, 2013, through December 31, 2015, can be found in the Vol. 34, No. 53, December 31, 2015 Kansas Register. A list of regulations filed from 2016 through 2017, can be found in the Vol. 36, No. 52, December 28, 2017 Kansas Register. A list of regulations filed from 2018 through 2019, can be found in the Vol. 38, No. 52, December 26, 2019 Kansas Register.

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